

## **MINUTES OF THE REGIONAL LEVEL REVIEW MEETING OF NATIONAL AYUSH MISSION (NAM) HELD AT JAIPUR ON 26.02.2018**

A Regional level Review Meeting of National AYUSH Mission (NAM) for the States of Himachal Pradesh, Gujarat, Rajasthan, Maharashtra and Uttar Pradesh was held at Jaipur on 26.02.2018 under the Chairmanship of Vaidya Rajesh Kotecha, Secretary, Ministry of AYUSH.

The list of participants is placed at **Annexure-I**.

Shri Shashi Ranjan Kumar Vidyarthi, Director, Ministry of AYUSH welcomed the participants to the review meeting and made a presentation on Centrally Sponsored Scheme (CSS) of National AYUSH Mission (NAM). He mentioned in detail the National AYUSH Mission (NAM) and its activities and the progress made by States under the Mission. Director SRKV mentioned that States have to submit their SAAP after the approval of Executive and Governing body upto 15th March so that timely appraisal and approval may be done by the Ministry of AYUSH and accordingly Grant-in-aid may be released to the State in time.

Shri Roashan Jaggi, Joint Secretary AYUSH highlighted different issues of Centrally Sponsored Scheme of National AYUSH Mission (NAM). He mentioned that major role of implementation of Scheme is with the State Governments since they are the implementing agency. JS also mentioned that such type of review meeting as well as interactions between the Ministry and the implementing institutions is providing an opportunity to know the bottlenecks and difficulties experienced during the implementation of the Scheme. Further, he briefly mentioned the activities of different components of NAM, i.e. AYUSH Services, AYUSH Educational Institutions, Quality Control ASU & Drugs and Medicinal Plants. He informed that with respect to income of farmers, Medicinal Plants is one of the most important component since it is directly related to them as most of the cultivation of medicinal plants are being done by the farmers.

JS(RJ) mentioned that funds from State Finance Department has to be released at the earliest to State AYUSH Society and from there to implementing agencies for facilitating the timely utilization of funds and execution of works. It is very important that Finance Department of State Govt has to release funds in time to implementing agency. JS (RJ) highlighted the issue of parking the funds at various levels and mentioned the difficulties as faced by the Ministry during the timely approval of continuation of Scheme by EFC meeting convened by Ministry of Finance.

JS (RJ) mentioned that Ministry of AYUSH has approved 16 No. of 50 bedded integrated AYUSH Hospitals in the State of Uttar Pradesh. However, State has not submitted any physical and financial progress report regarding these approved 50 bedded hospitals. In this regard he suggested that States have to submit realistic proposals after finalizing position of land and also ensure during the time of submission of proposals that detailed project report and commitment of creation of post is provided.

It is observed that there is lack of coordination between State AYUSH society & implementing agency of medicinal plant component, due to which SMPB or other implementing agency who is looking after the medicinal plant component are not working smoothly. Further, it is also observed that SMPB is not equipped with skilled manpower therefore it is very important that State has to focus on creation of skilled manpower in SMPB. JS (RJ) highlighted the importance of monitoring & evaluation of work for progress and better outcome of the scheme. Therefore, frequent monitoring has to be done by the States to maintain quality and ensure functioning of created facilities.

JS(RJ) informed the States shall expedite the ASHA/ANM training, since ministry has already completed National Level Training of Trainers (ToT) programme for Trainees of the States and training cost has already been approved for the States in their SAAP of the year 2017-18. It is suggested by JS (RJ) that State has to utilize IT tools with respect to reporting of their progress under NAM. In this regard he suggested that the geographical location of whatever the facility has been created by the States (Hospitals, Pharmacy, DTL etc.,) has to be captured by Geo-coordinates & photographs of the facilities have also to be uploaded for which assistance has been provided. It is very important that if any facility has been upgraded with the assistance as availed under NAM both photographs i.e. before upgradation & after upgradation is required to be uploaded.

Secretary (AYUSH) mentioned that whatever the funds released to the States under NAM that is the public money so that we have to understand the accountability & ownership of our responsibilities for the better implementation of the scheme. We will work in mission mode for good output of the scheme. Secretary AYUSH mentioned that State level manpower are generally available in most of States however, district level manpower is not strengthened. Therefore, it is very important that district level Programme Management Chain is also fixed, so that up and down flow of infrastructure could be facilitated and smooth implementation of the scheme may happen. Ministry is under process of launching dedicated NAM portal and States may upload relevant data as well as progress made under NAM on this portal. With regard to pending UCs under NAM, Secretary (AYUSH) mentioned that, if States face any issue in preparation of documents of UCs they may inform the Ministry so that as per the requirement, suitable officials from the Ministry may be deputed to facilitate them in preparation of supporting documents for compilation of UCs.

Secretary (AYUSH) also suggested that for better implementation of medicinal plant component it is required that SMPB may work under AYUSH society. It is informed by them that under Ayushman Bharat Govt. of India proposing a Health & Wellness Centre concept at Sub Health Centres level. In this regard they have asked the concept note from the Ministry that how AYUSH will contribute in Health & Wellness Centre concept. In this regard he mentioned that Ministry will conduct a workshop and invite Health Ministers and Secretaries of States for healthy discussion and finalization of concept note so that a good outcome may be obtained. Further, Secretary (AYUSH)

has raised his concern about **disparity of salary** of AYUSH doctors working under NHM & requested that States have to focus on it and resolve the issue of disparity of salary. He mentioned that NHM & NAM are required to work in co-ordination for good output. Prof. Radhey Shyam, Vice- Chancellor of Jodhpur Ayurveda University suggested that a definite guideline for salary of AYUSH doctors has to be framed so that States may follow it. Secretary AYUSH suggested that States have to focus on Drugs and Magic Remedy Act and take necessary action against misleading advertisement made for AYUSH medicines.

### **Himachal Pradesh**

**Dr. Tejsvi Vijay Azad, DAO cum In-charge NAM, Himachal Pradesh** in his presentation discussed the progress made by the State under National AYUSH Mission highlighting the different activities of NAM. He highlighted that there are 3 administrative zones in their State for smooth functioning of the AYUSH activities. He also highlighted physical & financial progress as made by the State under NAM. It is informed by the State representative that Health Department is not ready to spare ASHA/ANM as well as AYUSH doctors deployed under NHM for the proposed training programme of ASHA/ANM. In this regard, State representative of Himachal Pradesh suggested that if Ministry of AYUSH approves, they can conduct this training programme for Anganwadi workers. He mentioned that in their State School Health Programme & Bal AYUSH Mela is very well going and providing benefits to the beneficiaries.

Shri Deep Narayan Pandey & CEO NMPB have raised their concern that why medicinal plant grant has not been transferred to implementing agency. In this regard no satisfactory response has been given by the State representative during the meeting however, he assured that grant will be released up to the March of this year. Shri Deep Narayan Pandey raised his concern about unavailability of raw material and non-release of funds to SMPB in time. CEO NMPB mentioned that in the State of Himachal Pradesh medicinal plant component is with AYUSH Society so it is very important that they have to release money in time and also implement medicinal plant activity smoothly for better outcome. Dr A. Raghu Deputy Advsier Ayurveda raised his concern about pending UCs of erstwhile CSS and NAM. In this regard State representative mentioned that UC of erstwhile CSS will be submitted by the March of this year and with respect to NAM it was assured by them that they will expedite the process of utilization of grant. JS (RJ) suggested that State has to look after the different mode of cultivation so that more volume of raw material may be produced. It is also suggested by him that Himachal Pradesh has to identify the species as per the bio-diversity and then try to cultivate it.

### **Gujarat**

**Director (AYUSH), Gujarat** in his presentation discussed the progress made by the State under National AYUSH Mission highlighting the different activities of NAM. He highlighted different activities as carried out in their State like Rasayanchikitsa, AYUSH Arogya Mela, Balrasayan Chikitsa, School Health Programme etc. It is

informed by the State representative that, State Govt. is planning to establish 2 new Pharmacies. Further, they have highlighted physical & financial progress as made by the State under NAM. Secretary AYUSH mentioned that with respect to procurement of medicines State may purchase raw material from the assisted grant under NAM and further they can prepare medicines in their Pharmacies through these raw materials subject to the condition that these pharmacies have to be GMP certified. It is informed by the State that they are distributing Kadha to the public to prevent Dengue & Chikungunya. In this regard Shri Deep Narayan Pandey suggested that during the distribution of Kadha it is to be ensured that it has to be distributed up to a certain minimum number of days so that its impact may be noticed. He also suggested that forest land may not be utilized for cultivation of medicinal plants. CEO NMPB requested that State has to submit UC of erstwhile CSS of NMPB. Dr A. Raghu Deputy Adviser Ayurveda requested that State has to expedite the process of utilization of grant as released under NAM.

### **Rajasthan**

**Dr. Girdhar Gopal Sharma, Project Director (NAM), Rajasthan** in his presentation discussed the progress made by the State under National AYUSH Mission highlighting the different activities of NAM. He informed that the grant-in-aid of the year 2015-16 & 2016-17 has been released for upgradation of dispensaries and it is almost utilized and UC will be submitted up to March of this year. As far as UC of Rs. 724.40 lakhs which was released during the year 2015-16 for supply of medicines supply is almost utilized and UC will be submitted within one month. State Representative informed that for grant-in-aid released under NAM they will liquidate upto Rs. 40.00 crores till March. State representatives informed that they are under process of formation of Ausadha Nigam and as on when it will be formed other States may also procure medicines from Rajasthan. Dr. M. S. Bagel suggested that Data of diseases for which treatment has been provided is required to be documented and feedback of the patients have to be collected so that it may be tracked for which diseases public are preferring AYUSH Sector.

State Representative informed that they are under process of development of Mobile-app for doctors and as on when it will be developed the required information with respect to diseases for which treatment are being provided, feedback of the patient etc. can easily be captured.

During the review meeting Shri. Rakesh Kumar who is doing best cultivation with the support of farmers in the State of Rajasthan has shared their experiences and also raised his concern about unavailability of collection centres & marketing related issues.

### **Maharashtra**

**Dr. Shraddha Sude, Assistant Director, Maharashtra** in his presentation discussed the progress made by the State under National AYUSH Mission highlighting the different activities of NAM. During the presentation they have also highlighted best practices as carried out in their State. Representatives of the State informed that they

are planning to establish AYUSH Garden in each PHC/CHC/DH as per the Kalya Kalp Concept of Health department. They have also shown a model of 50 bedded integrated AYUSH hospitals and informed that State Government of Maharashtra will established 4 no. of 50 bedded integrated AYUSH hospitals as approved under NAM. Secretary (AYUSH) appreciated the model 50 bedded integrated AYUSH hospital of Maharashtra and suggested that this model of 50 bedded hospital may be replicated in other States also.

During the discussion it was noticed that no amount has been utilized by the State against the released grant-in-aid under NAM. As per the discussion it was noticed that in the State of Maharashtra, AYUSH is administered by different Departments. Director Ayurveda functions under Department of Medical Education which deals with only AYUSH education. AYUSH Services is being dealt by Department of Public Health, Quality Control of Ayurveda Siddha Unani & Homoeopathy (ASU&H) Drugs is supervised by Commissioner, Food and Drugs and Department of Agriculture and Horticulture deals with medicinal Plants Component. It is felt that Co-ordination among these different Departments has become a challenging issue. This is particularly jeopardizing the efficient implementation of AYUSH programme in the State. For expeditious implementation of AYUSH programmes, the National AYUSH Mission envisages the formation of State AYUSH Society with separate State AYUSH Directorate/ Department that deals with all the components of AYUSH. Secretary AYUSH suggested that Senior Officials of Ministry have to visit the State of Maharashtra so that issue of Co-ordination among different department has to be discussed and a good solution may be brought out.

### **Uttar Pradesh**

**Shri. Mukesh Kumar Meshram, Secretary, AYUSH, Uttar Pradesh** in his presentation discussed the progress made by the State under National AYUSH Mission highlighting the different activities of NAM. He has explained that how different activities are being carried out in his State. JS (RJ) raised his concern about non-utilization of grant as released under NAM scheme. In this regard Secretary, AYUSH of Uttar Pradesh assured that they will expedite the process of utilization of grant. Secretary AYUSH suggested that State Govt. has to focus on monitoring of GMP certification of manufacturing units and if any manufacturing unit is not having GMP certification that has to be stopped with immediate effect.

### **Best Practices (Chhattisgarh)**

A presentation on best practices in the State of Chhattisgarh was made by Director, AYUSH, Chhattisgarh. He highlighted the initiatives which have been taken up by the State of Chhattisgarh for the development of AYUSH and promotion of AYUSH Healthcare like Ayurved Gram Yojana, AYUSH Deep Yojana enabling earmarking of specific funds of Rs.25,000 to AYUSH dispensaries for meeting contingent expenditure, AYUSH Mela etc.

State Govt. of Chhattisgarh has published different types of modules with respect to Training of Medical Officers, Health staff, Ayurvedic Para Medical Staff, Drug Coordinator, Home Remedies Booklet for ASHA, Ayurveda Gram Yojana Booklet, etc. Further, State Govt. of Chhattisgarh have also conducted training programme for ASHA, Aaganwadi worker, Medical Officers, Para Medical Staff to enhance their skill. Chhattisgarh have also conducted Yoga Shiver in 1500 villages in a year through which 10 lakh persons have been benefitted.

Director AYUSH, Chhattisgarh suggested that A good referral mechanism has to be established for the doctors who are working in different dispensaries so that they can refer to the patient to the nearby institutional hospitals and accordingly this mechanism will be useful for enhancing the IPDs of the teaching institutes. He has also suggested that involvement of AYUSH Doctors in NHM programme has to be fixed.

Dr. M.S. Bagel suggested that health policy of research may be designed in such a way that they have to also carry out their research in the villages where Ayurveda gram activities going on. In this regard State may avail assistance under NAM for documentation / publication and the outcome of the research is required to be published in reputed journals.

Secretary AYUSH suggested that best practices as carried out by different States are required to be compiled in Ministry of AYUSH and also to be shared with other States. CEO NMPB suggested that States have to propose training certification for farmers, buyer/sellers meet activity in their SAAP. As per the discussion held during the review meeting it is observed that in some of the States both Governing and Executive bodies have not been meeting regularly and thus functions delegated to these bodies are not being performed at the desired level.

During the detailed review of the grant in aid provided under NAM and corresponding progress made by the states, the status as reported during the meeting is enclosed at **Annexure-II**. Further, the pending UCs of erstwhile Centrally Sponsored Schemes were also discussed and that the States should work for early settlement of such unspent grant at the earliest. Also, it was discussed that the States shall expedite the process of submission of UCs at the earliest as there are explicit guidelines of Ministry of Finance to get UCs and audited reports duly certified by State Govt. with respect to the grant-in-aid released in previous year submitted to the Ministry before budget for next year is released.

The review of implementation of the approved activities of SAAP is not being held regularly and thus time bound implementation could not be ensured leading to delay in completion of the approved activities & parking of unutilized funds at different levels in the States. The reporting in the form of monthly, quarterly and

annual physical and financial progress vis-a-vis the approved action plan to the Ministry is irregular. Submission of Utilization Certificate (including audited reports) by States to Ministry of AYUSH has been irregular despite regular reminder by Ministry of AYUSH. State wise position of pending UCs as on January, 2018 is as follows:

State	UC Pending (Rs. In Lakhs)
Himachal Pradesh	421.48
Gujarat	1125.09
Rajasthan	2015.49
Maharashtra	1817.404
Uttar Pradesh	4539.27

**Third party evaluation of works during the last 3 years is also required to be taken up so as to have the feedback on output – outcome analysis and impact generated on ground vis-à-vis the objectives laid down under the Mission. It is pertinent to mention here that funds are provided to States for Monitoring & Evaluation activities and consultancy in SAAP. The State AYUSH Societies were requested to make available the copy of minutes of meetings of Governing Body & Executive Body for record and reference of the Ministry of AYUSH**

The Secretary (AYUSH) summed up this discussion in his concluding remarks and advised the representatives of State Governments to have continuous and regular interactions with Ministry so that implementation status of the NAM could be improved. He further, asked the State AYUSH representatives to implement the success stories made by some States in promoting and development of AYUSH. So that larger goal of holistic healthcare through AYUSH services could be achieved. The following points were summarized and the State representatives were asked to take up due follow up action:

**A. Improving utilization of funds under NAM**

- 1. Timely release of funds from treasury to AYUSH Society and from there to implementing agency for better implementation of the Scheme.**
- 2. Tracking of funds from treasury to AYUSH society and from there to implementing agency to avoid parking of funds and unwanted delay in implementation of the approved programmes/activities.**
- 3. Regular meeting of Governing and Executive body.**
- 4. Physical / Financial progress report on monthly, quarterly and yearly basis is required to be submitted.**
- 5. Submission of all pending UCs under NAM and erstwhile Centrally sponsored schemes implemented prior to 2014.**

6. Releasing of matching State share to implementing agency well within time for smooth implementation of the work.
7. Regular auditing of accounts at the end of financial year and submit it alongwith UCs on financial year basis.

**B. Quality Control of AYUSH**

1. Strengthening the mechanism of monitoring and evaluation at State level and putting in place regular evaluation of works executed under NAM through regular physical inspection and sharing of evaluation report with Ministry.
2. Use of ICT Tools for improving execution and quality control.
3. States should submit the GPS related information of location with reference to AYUSH related work as proposed during 2018-19.
4. Adoption of up gradation of AYUSH dispensary model of Chhattisgarh and Rajasthan by other States also.

**C. Miscellaneous**

1. The grant released for supply of medicine under NAM may be utilized for procurement of raw-material through which medicine can be prepared by the States in their pharmacies having GMP compliance.
2. For procurement of various articles including equipment/Furnitures States should utilize GeM portal.
3. The plan of 50-bedded integrated AYUSH hospital as prepared by Maharashtra may be replicated by other States with minor changes so as to maintain uniformity and standardization.
4. The concept of Ayurveda Gram developed by Chhattisgarh is very good and other states were advised to replicate this concept.
5. States were advised to take immediate steps and resolve the issue of disparity of salary of AYUSH doctors working under NHM vis-à-vis their counter part of Allopathy doctors.
6. States are advised to strengthen the administrative setup with emphasis at district level manpower so that skilled manpower may look after different component of NAM in effective way.
7. To strengthen the medicinal plant component, States were advised that SMPBs are given responsibility under the overall control of AYUSH Department. Further, the SMPBs need to be strengthen with adequate manpower for effective implementation of the programmes as approved under Medicinal plant component of NAM.



- 8. The States were advised to submit their SAAP for the year 2018-19 latest by 15<sup>th</sup> March after due recommendation of State Government so that process of approval may be given in time. It was further clarified that SAAP should invariably include NMPB activity also alongwith other components of NAM so that all the component may be considered at the time of approval of SAAP.**
- 9. States were further advised to include components like storage facility, certification and the post harvesting interventions under the Medicinal Plant component.**
- 10. Educational organization is required to be strengthened as per the norms of Minimum Standard Regulation.**
- 11. Different days celebration is very good initiative and if required some assistance may be proposed by the States under flexipool head of NAM during the time of submission of SAAP.**
- 12. States have to provide their inputs with respect to Health & Wellness Centre concept which is an objective of Ayushman Bharat.**
- 13. State wise status of fund released, utilized and pending is given in Annexure. In this regard, the States are advised that they have to expedite the process of utilization of fund for smooth and effective implementation of NAM Scheme.**